

Name of meeting: CABINET

Date: 17 January 2017

Title of report: Disposal of Land and Property Assets

| Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards? | Yes |
|---|--|
| Is it in the Council's Forward Plan? | Yes |
| Is it eligible for "call in" by Scrutiny? | Yes |
| Date signed off by <u>Director</u> & name | Jacqui Gedman – 9 January 2017 |
| Is it signed off by the AD Financial Management, IT, Risk and Performance | Debbie Hogg – 5 January 2017 |
| Is it signed off by the Assistant Director - Legal & Governance? | Julie Muscroft –5 January 2017 |
| Cabinet member portfolio | Councillor Graham Turner – Asset Strategy, Resources and Creative Kirklees |

Electoral wards affected: All

Ward councillors consulted: Cabinet

Public or private: Public report with private appendix (B)

Appendix B of this report is recommended to be taken in Private because the information contained in it is considered to be exempt information under Part 1 of Schedule 12A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) Order 2006, as it contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that it would not be in the public interest to disclose the information contained in the report as disclosure could potentially adversely affect overall value for money and could compromise the commercial confidentiality of the bidding organisations and may disclose the contractual terms, which is considered to outweigh the public interest in disclosing information including, greater accountability, transparency in spending public money and openness in Council decision-making.

1. Purpose of report

- 1.1 The purpose of this report is to seek Cabinet approval:-
 - for the disposal of a number of land and property assets, on terms to be agreed by the Assistant Director of Place and Assistant Director Legal & Governance and in accordance with the current delegation scheme; and
 - to adopt a decision making process as outlined in Appendix D.
- 1.2 This report will also provide an update to Cabinet on the completed asset disposals in 2015/16.

2. Key Points

- 2.1 The Council continues to review its land and property assets in order to identify assets that will support :
 - The delivery of New Council.
 - The Local Plan.
 - Economic Resilience and Early Intervention and Prevention.
 - Community asset transfer.
- 2.2 The Council's medium term financial plan has a requirement for the generation of £29.5m capital receipts, including £5.5m in 2016/17. Capital receipts reduce the requirement for new borrowing, reduce financing costs and support the Five Year Investment Plan.
- 2.3 The Council was successful in disposing of a number of assets in 2015/16 generating capital receipts of £6.16m. Please refer to appendix C for the named assets.
- 2.4 The capital receipts received to date in 2016/17 total £1.130m, and Cabinet approval is now required in order to progress further disposals.
- 2.5 Three decision trees have been developed to assist Cabinet in the decision making process and provide a platform for consultation with ward members on the opportunities to support the move to New Council, please refer to appendix D. Adopting and formalising the use of the decision trees will enable a robust and consistent process for how assets are processed by Council Officer's and Members, as well as assist with ensuring community asset transfer requests are considered in line with other services and community support.

On this basis the officer recommendations for disposal of assets listed in appendix A and B include:

- Buildings that are vacant or do not support New Council.
- Surplus commercial properties (subject to tenancies and protection under the Landlord and Tenant Act 1985, appendix B).
- Land sites with potential for development.
- Grazing land with no alternative use potential
- Agricultural holdings (subject to tenancies and protection under the Agricultural Holdings Act 1986 or Agricultural Tenancies Act 1995)

Disposal of land can be undertaken in a number of ways and it is for the Council to determine the most appropriate sales mechanism for their asset, but potential approaches include:

- **Formal Tender** where the sale is publicly advertised and tenders submitted by a given date.
- Informal or Negotiated Tender where informal tenders are invited by a given date subject to contract. Negotiations may continue after tenders are received, with the possibility that different bidders may compete to offer the most advantageous terms. This approach enables the seller to continue to negotiate after the closing date for tenders to ensure the best possible terms and outcomes.
- Public Auction where land is sold through an open auction, available to anyone. Sales will be publicly advertised in advance. Auctions have the advantage of being open, competitive and allow for transactions to be completed quickly.
- Private sale where the sale of land is negotiated with one or a small number of potential buyers at a price agreed between the parties. Private sale has the advantage of being straightforward, but is likely to be appropriate only in certain circumstances (for example for smaller lots of land, where sitting tenants have rights to purchase and also farm tenants, etc.).

There are a number of strategic town centre assets where the Council will look to provide a development brief and criteria to secure a suitable end use within the context of the town centre. This is likely to be achieved through an informal or negotiated tender and gives the Council an opportunity to ensure an appropriate end use.

- 2.6 The vacant land sites in Appendices A and B have been assessed by officers for the potential of being an active disposal to support housing delivery with partners. However, that process has determined that there are other Council owned sites that are more suitable to support that strategy.
- 2.7 Within Appendix B there are three agricultural holdings that have been identified for disposal. These are subject to Agricultural Holdings Act 1986 or Agricultural Tenancies Act 1995 tenancies. Disposal of the holdings will enable tenants to benefit from freehold ownership.

3. Implications for the Council

3.1 Legal Implications

Best Consideration

Section 123 Local Government Act 1972 provides that land and assets cannot be sold for less than best consideration without the consent of Secretary of State. The concept of best consideration in essence means that land and assets must be sold for the highest price, however under The Local Government Act 1972: General Disposal Consent 2003 the Council can sell land and assets for a undervalue of up to £2m if doing so would be likely to contribute to an economic, social or environmental objective.

EU State Aid – provision of financial assistance

To ensure compliance with EU State Aid individual cabinet reports will quantify the level of undervalue of any proposed disposal against the market value, to ensure compliance with State Aid thresholds, where required.

3.2 Financial Implications

Capital

The capital receipts will support the Five Year Strategic Investment Plan and reduce the costs of new borrowing. If sold, the assets listed in appendix A and B will supply 12-18 months of the capital receipts target.

Revenue

The revenue costs associated with asset disposals include holding costs, professional fees, security, planning development, surveys and marketing. As previously approved by cabinet on 16th Dec 2014, up to 4% of capital receipts can be used to offset the Council's revenue costs associated with the preparation of assets for disposal.

The estimated revenue savings from assets listed in appendix A and B is £120k p.a.

3.3 Human Resources Implications

None

3.4 IT Implications

None

3.5 Strategy and Partnership Implications

Officers continue to work with partners in health and the wider public sector, the assets listed in appendix A and B have no strategic partnership implications.

4. Consultees and their opinions

Simon Taylor – Head of Development Management Adele Buckley – Head of Regeneration Environment and Funding Julie Muscroft – Assistant Director Legal, Governance and Monitoring

Legal Officers were consulted in putting the report together and their comments have been included in the report.

LMT/Portfolio Holder Comments

Councillor Graham Turner – Asset Strategy Resources and Creative Kirklees supports the report and the named assets in appendix A and B.

Ward Member consultation

Following on from consultation with Portfolio Holders and Cabinet Liaison Group – Assets/Cabinet Committee - Assets, all ward members have received a copy of the proposed report and have been invited to a number of drop in sessions to focus on the sites proposed for disposal, over a four week period.

5. Next Steps

- 5.1 If approved officers will prepare a programme of asset auctions and commence marketing of the assets listed in appendices A and B.
- 5.2 A progress report will be submitted to Cabinet later in 2017.

6. Officer recommendation and reasons

It is recommended that Cabinet:

- 6.1 Approve the disposal of assets listed in appendices A and B
- 6.2 Approve and adopt the formalisation and use of the two decision trees;
 - Officer Strategic Asset Review (Appendix D1)
 - Member Strategic Asset Process Chart. (Appendix D2)
- 6.3 Delegate authority to the Assistant Directors of Place to negotiate and agree the terms and the most appropriate manner in which to proceed with the disposal of each asset listed in appendices A and B, including sale price (except when an auction is the preferred route when officers will comply with the Contract Procedure Rules).
- 6.4 Delegate authority to the Assistant Director Legal and Governance Monitoring to enter into and execute any agreements or instruments relating to the disposal of any assets listed in appendix A and B.

7. Cabinet portfolio holder recommendation

Councillor Graham Turner – Asset Strategy, Resources and Creative Kirklees.

Endorses the officer recommendations within the report and supports the disposal of the assets identified to support the Medium Term Financial Plan.

- **8.** Contact officer and relevant papers
 - Joe Tingle, Physical Resources and Procurement Officer
 - Stephen Stead, Asset Strategy Manager

9. Directors responsible

Paul Kemp – Assistant Director of Place Jacqui Gedman – Deputy Chief Executive & Director of Place

Appendix A

| Ward | Property Name/Address | Brief Description |
|------------------------------|--|--|
| | | |
| Dewsbury South | Combs Hill Hostel, Hall Lane, Thornhill, WF12 0LG | Former residential school and former hostel. |
| Cleckheaton | Kenmore Drive, Cleckheaton, BD19 3EJ, (Land adj) | Surplus land. |
| Newsome | Crown Court Buildings, Princess Street, , Huddersfield, HD1 2TT | Surplus office accommodation. |
| Newsome | Britannia Mills, Colne Road, , Huddersfield, HD1 3ER | Surplus office accommodation. |
| Dalton | Ashgrove Depot, Ashgrove Road, Deighton, Huddersfield, HD2 1FQ | Depot surplus to service needs. |
| Crosland Moor & Netherton | Nabcroft Lane, Crosland Moor, Huddersfield, HD4 5EP (Car park adj to 98) | Surplus land |
| Holme Valley North | Honley Bridge Depot, Eastgate, Honley, Holmfirth, HD9 6PA | Depot surplus to service needs. |
| Birstall & Birkenshaw | Smithies Moor Lane, Birstall, WF17 9AT, (Land at) | Surplus land. |
| Ashbrow | No.3, Oak Road, Bradley, Huddersfield, HD2 1SN | Surplus property. |
| Ashbrow | No.1a, 3a, 5a, Oak Road, Bradley, Huddersfield, HD2 1SN | Surplus property. |
| Greenhead | Hillhouse Lane/Bradford Road, Fartown, Huddersfield HD1 6EF | Surplus land. |
| Almondbury | Lower Wheatroyd/Upper Wheatroyd, Kaye lane, Almondbury, HD5 8XP | Surplus grazing land now vacant. |
| Dalton | Jagger Hill / Cold Royd lane, Kirkheaton, Huddersfield, HD5 0QZ | Surplus agricultural land. |
| Greenhead | Springwood Hall Gardens, Huddersfield, PostcodeHD1 4HA, (Land south of) | Surplus grazing land now vacant. |
| Ashbrow | Ochrewell Avenue, Deighton, HD2 1LP (land to rear of 62 – 70) | Surplus grazing land now vacant. |

Disposals 15/16

| Disposais 15/10 | |
|---|--------------|
| Land adjoining 18 Holland Street | Batley |
| Land adjacent 5-7 Caledonia Road | Batley |
| Land at Caledonian Road, Savile Town | Dewsbury |
| Land to the rear of 7 Spinneyfield, Fixby | Huddersfield |
| Land at the rear of 28 Sude Hill, New Mill | Holmfirth |
| Land fronting 68 Boothroyd Lane | Dewsbury |
| Land adjacent to 61 Kitson Hill Road | Mirfield |
| Land on the south east side of Leeds Road, Bradley | Huddersfield |
| Skelmanthorpe Council Offices, Commercial Road, Skelmanthorpe (Asset Transfer) | Huddersfield |
| Paddock Village Hall, West View, Paddock (Asset Transfer) | Huddersfield |
| Soothill Community Centre, Broomsdale Road (Asset Transfer) | Batley |
| Holme Public Conveniences situated on the south side of The Village, Holme (Asset Transfer) | Holmfirth |
| Land and buildings off Wakefield Road, Denby Dale (Asset Transfer) | Huddersfield |
| Former Heaton Avenue F & N School, Westcliffe Road | Cleckheaton |
| Land at Greenhead Lane, Dalton | Huddersfield |
| Oakmead, 1C Lidget Street, Lindley | Huddersfield |
| Land at Colne Road | Huddersfield |
| Land at Oastler Street, Westtown | Dewsbury |
| Land at Chapel Lane | Dewsbury |
| Land at Healey Lane, Healey | Batley |
| Land opposite 38 Upper George Street | Heckmondwike |
| Former Caretaker's House, 5 Blenheim Drive | Batley |
| land and buildinng at 109 Blacker Road part of Edgerton Cemetery, Cemetery Road | Huddersfield |
| Thornhill Council Offices, Scout Hut & land, The Common, Thornhill | Dewsbury |
| Units 1, 2 & 3 Riverside Way, Ravensthorpe Industrial Estate | Dewsbury |
| Land on the north side of Colne Vale Road, Milnsbridge | Huddersfield |
| Land adjacent to 225 Ravenshouse Road | Dewsbury |
| Freehold property at Red Doles and Canker Lane | Huddersfield |
| 98 Commercial Street | Batley |
| Land at Hillhouse Lane / Bradford Road | Huddersfield |
| 128 Northgate, Almondbury | Huddersfield |
| Land Queensgate Retail Park | Huddersfield |
| | |

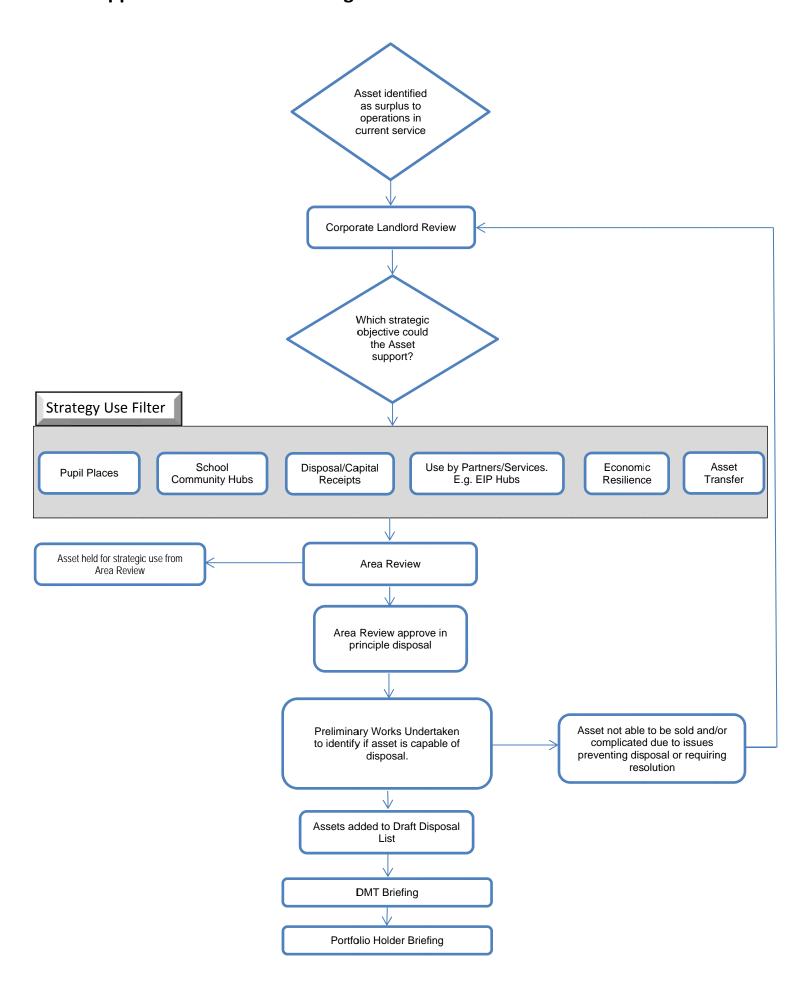
| Land at Churwell Vale Shaw Cross | Dewsbury |
|--|--------------|
| land at Siggott Street | Huddersfield |
| land at Knowl Grove | Mirfield |
| land at Upper George Street | Heckmondwike |
| Land on the south side of North Road | Dewsbury |
| land at Halifax Road | Liversedge |
| land at Upper Road | Batley |
| land at Battye Street | Dewsbury |
| land at Moss Street | Huddersfield |
| land on the east side of Holland Street | Batley |
| Land at Church Lane/Kirkgate, Birstall | Batley |
| Land at Holland Street | Batley |
| Land at Halifax Road, Hightown | Liversedge |
| Land at Colne Road | Huddersfield |
| Land at Upper Road/Naylor Street | Batley |
| Land at Norfolk Street | Batley |
| Land at Upper George Street | Heckmondwike |
| Garage site at Moss Street, Newsome | Huddersfield |
| Land at Sand Street | Huddersfield |
| Land known as Fleece Yard | Huddersfield |
| Land at Dyson wood way Bradley | Huddersfield |
| Fieldhead, 1 Lidget Street, Lindley | Huddersfield |
| Land and buildings at 6 and 8 St Peters Street | Huddersfield |
| John Ramsden Court, Wakefield Road, Aspley | Huddersfield |

Disposals 16/17

| land adjoining 19 Huddersfield Road | Holmfirth |
|--|--------------|
| land at St Andrews Road | Huddersfield |
| land adjacent to 36 Close Hill Lane, Newsome | Huddersfield |
| land to the rear of 160 Ashes Lane, Almondbury | Huddersfield |

| land adjoining 3 Mount Street | Cleckheaton |
|--|--------------|
| land at Chesilton Avenue, Oakes | Huddersfield |
| land to the rear of 268 Headfield Road, Thornhill Lees | Dewsbury |
| land at former 80-84 Sheepridge Road | Huddersfield |
| land to the rear of 193 Barnsley Road, Flockton | Denby Dale |
| land at Manor Street / Bell Street | Huddersfield |
| land to the north side of 11 Commercial Street, Ravensthorpe | Dewsbury |
| 7 Bay Hall Common Road, Birkby | Huddersfield |
| land adj 63 Stile Common Road | Huddersfield |
| Land at Chickenley Lane | Dewsbury |
| Freehold reversion 38 Wakefield Road | Huddersfield |

Appendix D1 - Officer Strategic Asset Review



Appendix D2- Member Strategic Asset Process Chart

